

#### Title IX



No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance.

20 U.S.C 1681(a) Title IX Education Amendments of 1972



#### Where and When?

34 CFR Part 106 – Amendments to Title IX Regulations and New Sections

Effective date: August 14, 2020

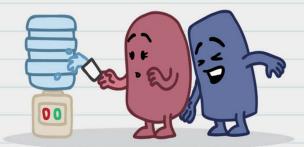
- ✓ Define conduct constituting Title IX sex harassment
- Specify conditions that activate obligation to respond to sex harassment allegations
- ✓ Impose general standard for sufficiency of response
- Specify requirements that response must include (ex. supportive measures)
- Establish procedural due process
   protections that must be in grievance
   process

- Affirm that OCR may require recipients to take remedial action for discriminating on basis of sex or otherwise violate Title IX
- Clarify that recipients are not required to deprive individuals of rights guaranteed under U.S. Constitution when responding to sexual harassment claim under Title IX
- Acknowledge intersection of Title IX, Title VII, and FERPA and legal rights of parents to act
- ✓ Update Title IX Coordinator designations, notice requirements, and policy distribution
- √ Prohibit retaliation



#### Respondent





The individual who is alleged to be the victim of conduct that could constitute sexual harassment.

The individual who has been reported to be the perpetrator of the conduct that could constitute sexual harassment.



- Recognize and eliminate bias for or against a complainant or respondent
- Recognize and eliminate conflicts of interest
- Understanding definition of sexual harassment under Title IX
- Understanding "scope of the School's program or activity"

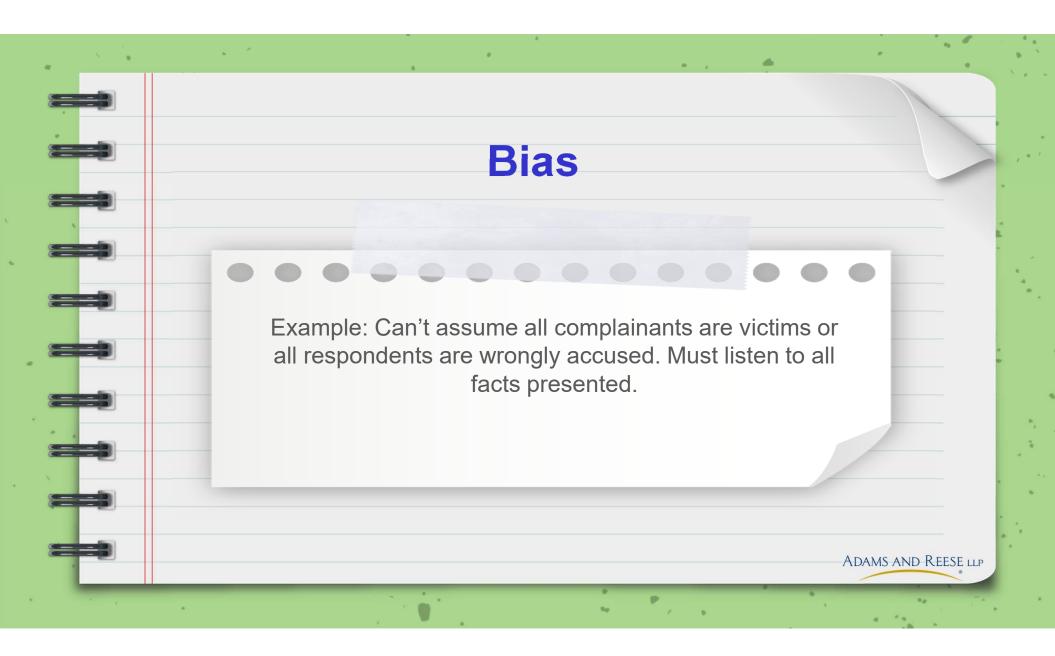
- How to conduct an investigation and grievance process
- Training investigators how to prepare an investigation report.
- Training decision makers both initial and appeal
- Training ALL EMPLOYEES on actual notice and reporting



#### **Bias**

state mind where the person has a predisposition in favor of or against someone or something.

must be conscious of bias and keep an open mind toward both parties





## How do I know if someone is biased

- Requires examination of the particular facts of a situation
- Apply an objective, \*common sense approach to evaluating whether a particular person serving in a Title IX role is biased.
- Exercise caution not to apply generalizations that might unreasonably conclude that bias exist

\*whether a reasonable person would believe bias exists



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This training provides

This training provides

you with the tools

yeeded to serve

needed to serve

needed

# **Conflict of Interest**

a conflict between the private interests and the official responsibilities of a person in a position of trust

Is the person handling the job related to a party?

Does the person handling the job have a financial interest in the outcome?

## One of the many reasons it is important to eliminate bias and conflicts of interest:

The grievance process provides that the decision may be overturned on appeal by the appeal decision maker if the Title IX Coordinator, investigator(s) or decision maker(s) had a conflict of interest or bias for or against complainants or respondents generally or the individual complainant or respondent that affected the outcome of the matter

### **Training - Impartiality**

A training approach that encourages Title IX personnel to "believe" one party or the other would fail to comply with the requirement that Title IX personnel be trained to serve impartially, and violate the regulations precluding credibility determinations based on a party's status as a complainant or respondent.

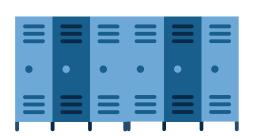


- -parties should be treated with equal dignity and respect by Title IX personnel
- --the credibility of any party, as well as ultimate conclusions about responsibility for sexual harassment, must not be prejudged and must be based on objective evaluation of the relevant evidence in a particular case
- in summary, training materials that promote the application of "profiles" or "predictive behaviors" to particular cases would likely run contrary to the regulatory requirements of fairness.



#### Reminder







#### Strive to serve impartially

#### AVOID:

- prejudgment of the facts at issue,
- conflict of interest and bias, and
- sex stereotypes



## JOBS (Responsibilities) in the Title IX Processes

### Determine who handles these jobs:

- Title IX coordinator
- Dismissals
- Facilitator
- Investigator
- Initial decision maker (separate person(s))
- Appeal decision maker (separate person(s))

## Who can handle which Job?

- Must have a Title IXCoordinator.
- Can outsource one or more of the other jobs.
- Only overlap in duties can occur in Title IX coordinator, dismissals, facilitator, and investigator roles. (Best practice to separate some of these jobs.)

#### **Definition of Sexual Harassment under Title IX**

Conduct on the basis of sex that meets one or more of the following:

An employee of the recipient (i.e. educational institution such as a school district/LEA that receives federal funds) conditioning the provision of an aid, benefit or service of the educational institution on an individual's participation in unwelcome sexual conduct (quid pro quo sexual harassment);



Conduct on the basis of sex that meets one or more of the following:

Cont.

Unwelcome conduct determined by a reasonable person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the educational institution's education program or activity (hostile environment);



Conduct on the basis of sex that meets one or more of the following:

Cont.

"Sexual assault" as defined in 20 U.S.C. 1092(f)(6)(A)(v),

"dating violence" as defined in 34 U.S.C. 12291(a)(10),

"stalking" as defined in 34 U.S.C. 12291(a)(30), or

"domestic violence" as defined in 34 U.S.C. 12291(a)(8)



Requires the most analysis, generally, to determine if the allegations "meet" the segments of each description Severe, pervasive AND objectively offensive

Evaluated under a reasonable person standard

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Effectively denies equal access to the school's program or activity



# Education Program or Activity

Title IX previously defined as all the "operations of a [district/LEA]...."

However, in 34 C.F.R. § 106.44(a), the definition has been enlarged to include any location, event or circumstance over which the School exercised substantial control over both the respondent and the context in which the harassment occurs.

# Education Program or Activity – Preamble comments

No single factor is determinative – fact specific inquiry

"A teacher's sexual abuse of a student 'undermines the basic purposes of the educational system' thereby implicitly recognizing that a teacher's sex harassment of student is likely to constitute sex harassment 'in the program' of the school even if the harassment occurs off campus."

Student using personal device to perpetrate online sexual harassment during class time may constitute a circumstance over which the School exercises substantial control.



"Actual knowledge" of sexual harassment is notice of sexual harassment or allegations of sexual harassment to ANY EMPLOYEE

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Actual Knowledge activates
District's/LEA's Title IX response
requirements

Not new in some respects - conforms with mandatory reporting obligations

Train employees to recognize Title IX sexual harassment

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Includes EVERY employee position in the district/LEA

# Which of the Below Examples are Actual Knowledge?

Employee overhears students discussing another student having a sexual relationship with an employee Employees see sexualized graffiti scrawled across school locker A community member tells an employee about a student having a sexual relationship with an employee



# Website and Handbook Notice Requirements



Publish Notice of Title

IX Nondiscrimination on

website (link to

policies) and in

supplement to

handbooks

List Title IX
Coordinator's name,
title, email/ office
address and telephone
number

State now to file or report sexual harassment and now District/LEA will and now District/LEA and respond to students and respond to students and parents/legal guardians

- 2. Receive and respond promptly to all general reports as well as formal complaints of sexual harassment;
- 3. Coordinate the School's responses to both reports and formal complaints of sexual harassment so that the same are prompt and equitable;
- 4. Meet with a complainant and inform the parent/guardian once you become aware of allegations of conduct that could constitute sexual harassment as defined in Title IX;



- 5. Identify and implement supportive measures;
- 6. Sign, in certain cases, the complaint of sexual harassment:
- 7. Engage with the parents/guardians of parties to any formal complaint of sexual harassment;
- 8. Coordinate with District/LEA and school-level personnel to facilitate and assure implementation of investigations, and remedies, and help to assure that the School otherwise meets its obligations associated with reports and complaints of sexual harassment;





#### **Title IX Coordinator**

- 9. Monitor the formal complaint progress to make sure the correct notices are provided and the steps are in the required order
- 10. Set the timeframes to ensure the School promptly addresses sexual harassment allegations that fall under Title IX (policy may also address some timeframes mandated);
- 11. Determine, in emergency situations, whether an individualized safety and risk analysis is required with regard to a respondent;
- 12. Inform the School Leader of any employee respondents so that the s/he can make any required reports to Louisiana Department of Education in compliance with applicable statutes and administrative regulations.



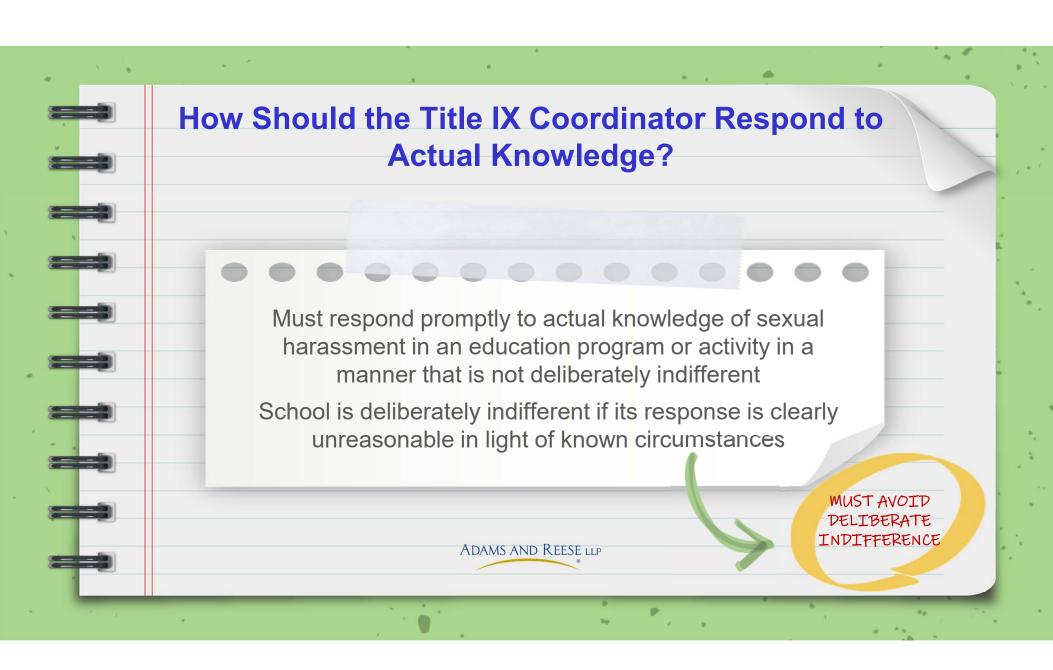
- 13. Coordinate with supervisor with respect to assignment of persons to fulfill the School's obligations, both general and case specific (including who will served as "Acting Title IX Coordinator" when Title IX coordinator is unavailable.
- 14. Coordinate with District/LEA and school-level personnel to assure appropriate training and professional development of employees and others in accordance with the training requirements in the Title IX amended regulations.
- 15. Develop and implement systems to maintain sexual harassment records and data for a period of seven years.



## Report

meet with complainant, offer supportive measures (available whether or not files a formal complaint) and consider wishes of complainant as to supportive measures, explain how to file a formal complaint

A "report" of sexual harassment is different from a "formal complaint" and each requires different actions on the part of the School.





School must treat complainants and respondents equitably by

- 1)Offering supportive measures to a complainant and respondent, and
- 2)Following a grievance process BEFORE imposing any disciplinary sanctions on a respondent, and
- 3)Provide remedies to complainant AFTER determination of responsibility of respondent

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Cont.



Supportive measures are non-disciplinary, non-punitive, individualized services offered as appropriate and without charge to a complainant or a respondent before or after the filing of a formal complaint or where a complaint has not

been filed

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counseling, course modifications, schedule changes, increased monitoring or supervision, etc.



Supportive measures should be designed to restore or preserve equal access to the educational program or activity without unreasonably burdening the other party

Cont.

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For example, a supportive measure that completely removes the respondent from an activity could be considered punitive.



- 1. School conducts an individualized safety and risk analysis, and
- 2. Determines that an emergency removal is necessary to protect a student or other individual from an immediate threat to physical health or safety
- 3. Must provide respondent with notice and an opportunity to challenge the decision immediately after removal
- 4. Can implement immediate removal with regard to both student and employee respondents

# Formal Complaint

document filed by a complainant, the complainant's parent/guardian, or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the School investigate the allegations.

The formal complaint is what initiates the grievance process. DOE holds districts/LEAs responsible to investigate.

what to do when a formal complaint is filed

#### 34 C.F.R. § 106.45(b)(2)

Written notice to all parties must contain:

- notice of the grievance process, including informal resolution process;
- notice of the allegations of sexual harassment potentially constituting sexual harassment as defined in Title IX, include the below known details
  - identity of the parties(if known);
  - --conduct allegedly constituting sexual harassment under Title IX
  - --date and location of incident (if known);



- a statement that the respondent is presumed not responsible for the alleged conduct and that a determination regarding responsibility is made at the conclusion of the grievance process;
- notice that the parties may have an advisor of their choice (may or may not be an attorney) and may inspect and review evidence under 34 C.F.R. § 106.45(b)(5)(vi)
- identify provisions of code of conduct that prohibit knowingly providing false statements/information, and
- must be provided to parties prior to initial interview in the investigative process so the parties can prepare



School may place employee respondents on

Title IX administrative leave – only available

AFTER a formal complaint is filed.



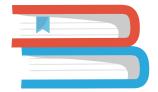
#### What Do These Jobs Entail? Dismissal of formal complaint





The person what handles this job evaluates the allegations to determine whether the formal complaint Must be dismissed or May be dismissed. The job could be held by a separate person or by the Title IX coordinator or the investigator.





# Discretionary Dismissal 34 C.F.R. § 106.45(b)(3)

#### Complaint **may** be dismissed if:

- ✓ complainant notifies the Title IX Coordinator at any time that he/she wishes to withdraw the complaint or an allegation,
- ✓ if the respondent's enrollment or employment ends, or
- ✓ If specific circumstances prevent the educational institution from gathering evidence (e.g. passage of several years between complaint and alleged conduct, non-cooperation of complainant, etc.)

Notice of dismissal must be provided to both parties, including the reasons for dismissal and chance to appeal.

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#### Complaint must be dismissed if

- √ the allegations do not constitute sexual harassment as defined,
- ✓ did not occur in the School's program or activity or
- √ did not occur against a person in the United
  States

Notice of dismissal must be provided to both parties, including the reasons for dismissal and chance to appeal

\*Dismissal for Title IX purposes doesn't preclude possible action under another provision of the School's code of conduct.

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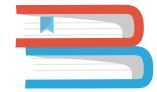
#### What Do These Jobs Entail? Facilitator of informal resolution





The person who conducts the informal resolution process. Also referred to as a mediator. This job could be handled by a separate person, by the Title IX coordinator or by the investigator. If the investigator handles the informal resolution, remember that either party can withdraw from informal resolution and resume the grievance process wherever it was left, which could be in the investigation stage.







### Informal Resolution [K12 not required to offer this]



#### Formal Complaint Must Have Been Filed

- · Can be offered at any point during the formal complaint process
- · School may offer to facilitate an informal process that does not require a full investigation
- · Both parties receive written notice of their rights and provide written, voluntary consent.
- Cannot require the waiver of the right to an investigation/decision as a condition of employment, continuing employment, enrollment or continuing enrollment.
- Cannot be offered if allegations are made against an employee by a student.
- Right to withdraw from the informal resolution process and resume the grievance process at any time with respect to the formal complaint.





### What Do These Jobs Entail?



#### Investigator

--investigates the allegations in the formal complaint under the seven components outlined in the Title IX regulations.

--districts/LEAs can have more than one person trained as an investigator and trained to prepare an investigation report. Title IX coordinator (but not decision-maker) can also serve as the investigator.

#### **Decision maker**

Two types of Decision-makers:

- 1) Initial decision-maker makes decision regarding the determination of responsibility.
- 2) Appeal decision-maker the responsibility to decide any appeal of the Initial decision makers' determination of responsibility or any appeal of a dismissal.

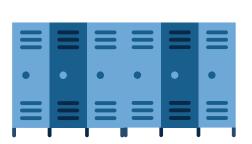
DMs can't be TIX coordinator or investigator





# On What do Investigators Need to Focus?







How to conduct an investigation in the Title IX grievance process.

How to prepare a Title IX investigation report.

#### Elements of Grievance Procedure "Top Ten" List 34 C.F.R. § 106.45(b)(1)

### The following Provisions Govern the School's Title IX Grievance Process.

- 1. The School treats complainants and respondents equitably by
- providing <u>remedies</u> to a complainant <u>after</u> a determination of responsibility for sexual harassment has been made against a respondent, and
- by <u>following</u> this grievance process <u>before</u> imposing any disciplinary <u>sanctions</u> or other actions that are not supportive measures against a respondent.

Remedies must be designed to restore or preserve equal access to the district's/LEA's education program or activity.



Remedies may include supportive measures, but may also include punishing respondent.

- 2. The School provides an objective evaluation of all available evidence without making credibility determinations based on a party's status as complainant, respondent, or witness.
- 3. The School ensures that the Title IX coordinator, investigator, decision-maker, or any person designated to facilitate an informal process must not have a conflict of interest or bias for or against either the complainant or the respondent.

#### Elements of Grievance Procedure "Top Ten" List 34 C.F.R. § 106.45(b)(1)

- 3. (cont.) The School further ensures that training has been provided individuals holding Title IX jobs re: definition of Title IX sexual harassment, scope of the district's/LEA's program or activity, how to conduct an investigation and grievance process, hearings [hearings not required in K12 under TIX process], appeals and informal processes.
- 4. There is a presumption that the respondent is <u>not</u>

  <u>responsible</u> for the alleged conduct <u>until</u> a determination

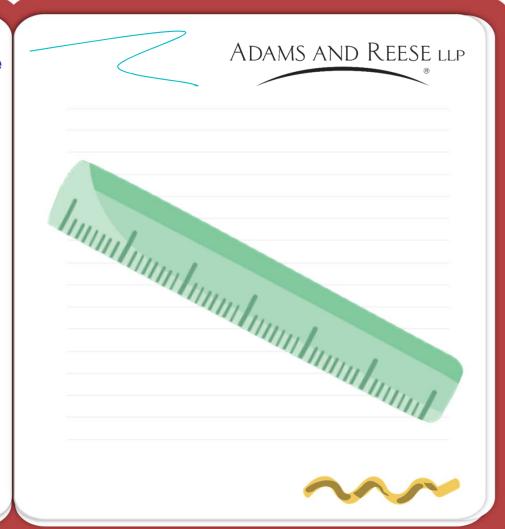
  regarding responsibility has been made at the

  <u>conclusion</u> of the grievance process.

- 5.The School provides reasonably prompt time frames for completing the grievance process, including a process to accommodate permissible delays.
- 6. The School identifies disciplinary sanctions and remedies that may be implemented. Employee sanctions action up to and including suspension or termination. Student sanctions -student code of conduct consequences, up to and including suspension or expulsion. Student remedies ex. no contact restrictions, extra-curricular prohibitions, schedule changes or class reassignments, limits on future class registrations, access restrictions

#### Elements of Grievance Procedure "Top Ten" List 34 C.F.R. § 106.45(b)(1)

- 7. The School adopts an allowable standard to determine responsibility. [Either the preponderance of the evidence standard OR the clear and convincing standard].
- 8. The School provides an appeal option. Either party may appeal.
- 9. The School identifies a range of supportive measures.
- 10. The School disallows evidence or questions that constitute or seek legally privileged information, unless the privilege is waived.







# Which Standard of Evidence Does the School Chose?

Preponderance of the evidence requires that the evidence be "more likely than not" to prove the matter at hand. The party with the burden [School] must prove that there is a greater than 50% chance that the claim is true or is not true.



Clear and convincing evidence requires that the School must prove that there is a substantially greater than a 50% likelihood of the claim being true or not being true. The evidence is highly and substantially more likely to be true than untrue.



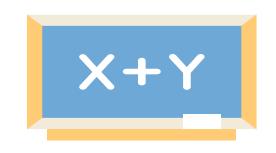
### Your Job – Investigator

- 1. Ensuring that the burden of proof and gathering evidence rests on the School (i.e. you) rather than the parties, i.e. complainant or respondent (note: certain treatment records cannot be obtained without voluntary, written consent; also parent consent must be sought under FERPA if applicable);
- 2. Providing an equal opportunity for both parties to present witnesses and evidence;
- 3. Making sure that both parties have the ability to discuss the allegations or gather and present evidence- for example, can't prohibit the parties from talking to witnesses to obtain evidence in support of their position;

- 4. Ensuring that the parties have the same opportunity to have an advisor (who may be an attorney) present during all interviews and proceedings; any restrictions on advisor participation apply equally to both parties a student may have both a parent and advisor present;
- 5. With regard to an investigative interview or other meeting, providing written notice to a party who is invited or expected to attend and including the date, time, participants, purpose, and location and providing the notice with enough time to allow the party and advisor (if obtained) to prepare to participate;

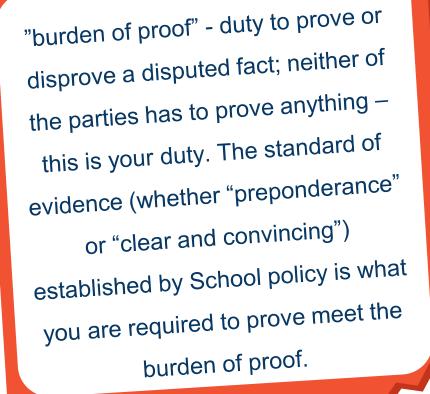


# Investigator Component One Deep Dive









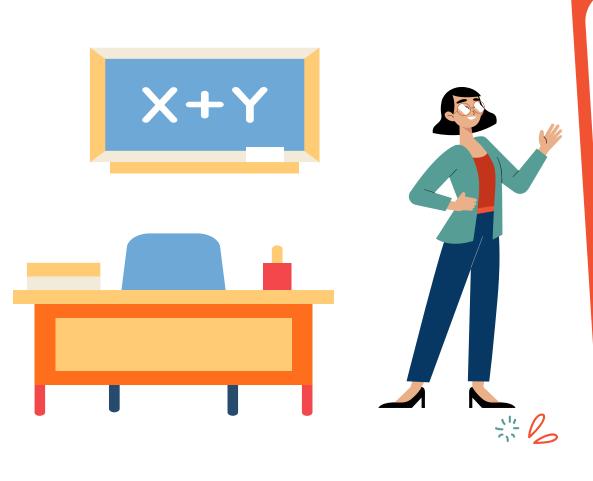
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# Investigator Component Three Deep Dive



"parties have the ability to discuss the allegations or gather and present evidence"

— cannot say "you can't talk to anyone about this," or restrict the parties from gathering evidence, but this right does not preclude the School from warning the parties not to discuss or disseminate the allegations in a manner that constitutes retaliation or unlawful tortious conduct (ex. defamation, libel, slander).

#### **Your Job – Investigator**

- 1. Ensuring that the burden of proof and gathering evidence rests on the School (i.e. you) rather than the parties, i.e. complainant or respondent (note: certain treatment records cannot be obtained without voluntary, written consent; also parent consent must be sought under FERPA if applicable);
- 2. Providing an equal opportunity for both parties to present witnesses and evidence;
- 3. Making sure that both parties have the ability to discuss the allegations or gather and present evidence- for example, can't prohibit the parties from talking to witnesses to obtain evidence in support of their position;

- 4. Ensuring that the parties have the same opportunity to have an advisor (who may be an attorney) present during all interviews and proceedings; any restrictions on advisor participation apply equally to both parties a student may have both a parent and advisor present;
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#### You're Job - Investigator

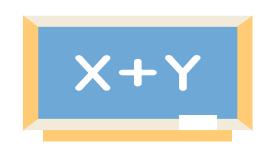
6. Providing both parties and their advisors, if any, an equal opportunity to review all evidence that is directly related to the allegations in the formal complaint, including evidence on which the School does not intend to rely and any exculpatory or inculpatory evidence from any source; must be provided to both parties prior to the completion of the final investigative report and in time to give the parties at least 10 days to submit a written response, which investigator must consider before completing the investigation report; and

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7.Preparing a written investigation report that fairly summarizes the relevant evidence and providing the report to the parties and their advisors at least 10 days before a determination of responsibility for review and written response.



# Investigator Component Six Deep Dive



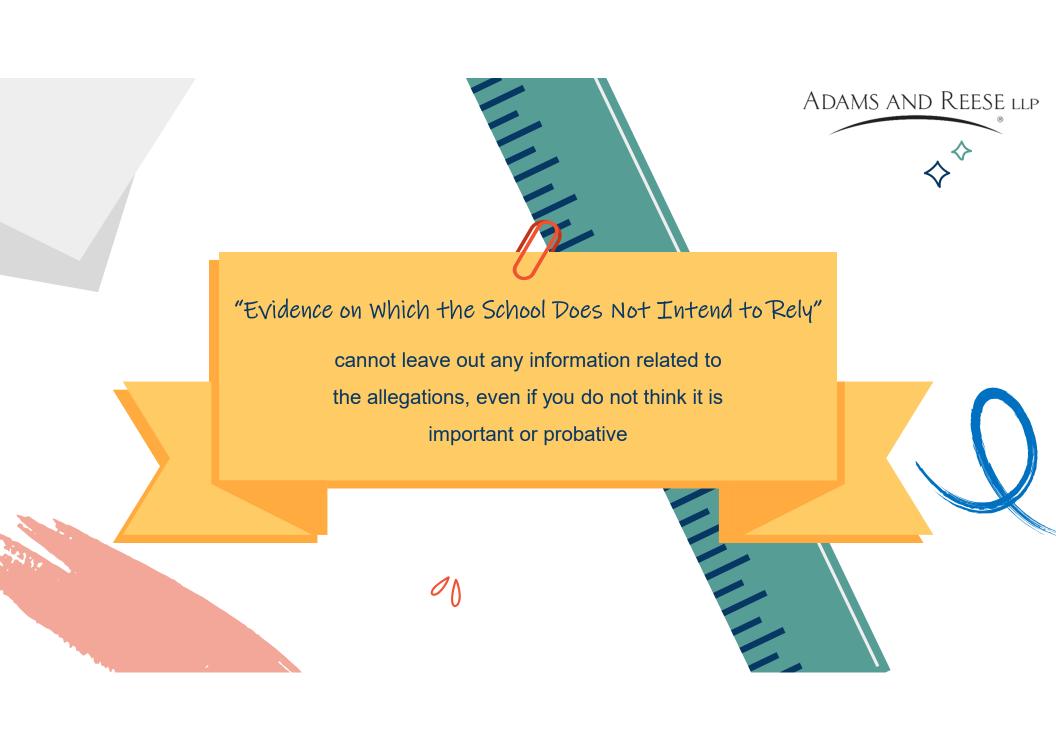






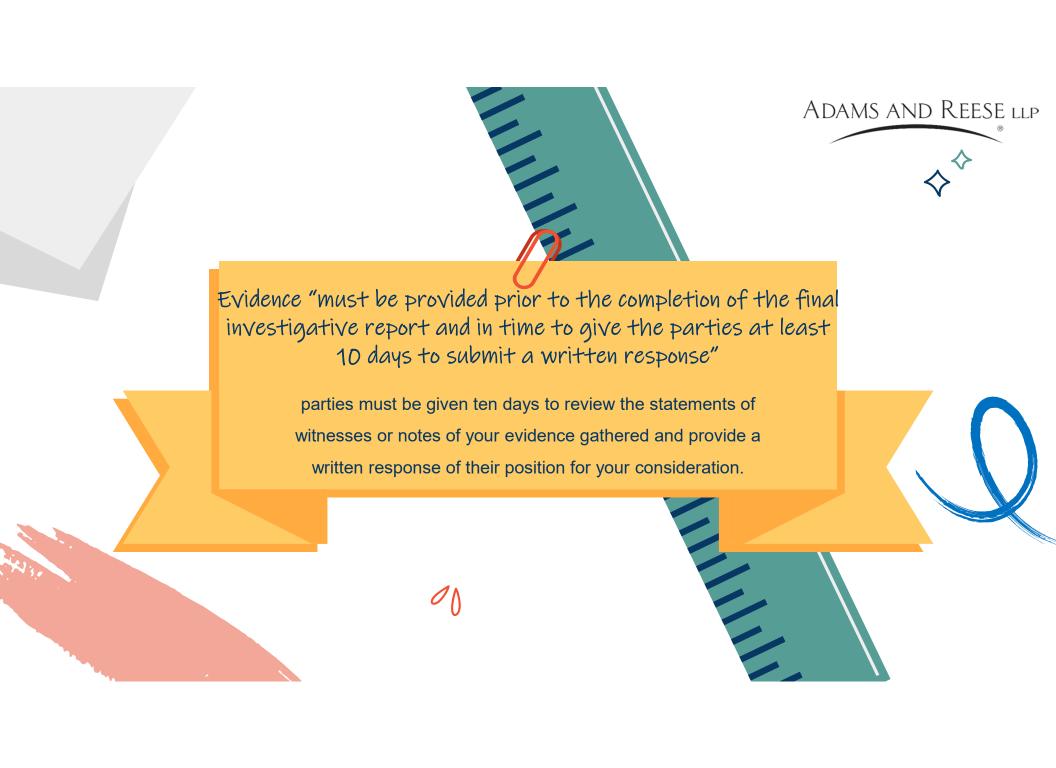
"evidence directly related to the allegations" - all evidence that involves in some way any part of any allegation.

- Both parties get all the evidence collected, though School has confidentiality responsibility.
- Title IX requires transparency and must be balance with FERPA concerns
- Establish best practices











### Ideal Investigation - Witness Statements



Follow up on witness statements that don't contain information initially stated in the interview

Follow up with parties/witnesses if you learn information from a later witness about which you need to ask someone you've already interviewed

Notify parents/guardians - parents/guardians have the "right to act" on behalf of all students who are parties

Detailed notes by the investigator of all interviews





### Ideal Investigation - Notes and video footage



Investigator notes should include correct dates, times, locations, page numbers

Pretend that someone who does not know anything about the matter can read your notes and be able to understand all the information obtained

Immediately save any potentially applicable video footage

Be prepared to handle issues related to evidence on phones and legally securing phone evidence



#### You're Job – Investigator

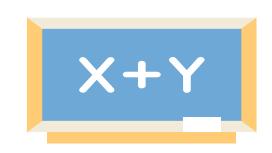
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7.Preparing a written investigation report that fairly summarizes the relevant evidence and providing the report to the parties and their advisors at least 10 days before a determination of responsibility for review and written response.

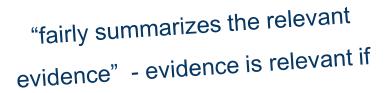


# Investigator Component Seven Deep Dive









- A. it has any tendency to make a fact more or less probable than it would be without the evidence; and
  - B. the fact is of consequence in determining the action.

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# Ideal Investigation Report

Summarizes the steps you took in the investigation;
Summarizes what you determine to be relevant evidence;
Includes relevant inculpatory and exculpatory evidence;
Shows that you considered parties' written response re
evidence and covers whether report comport with/contradict
other evidence;

Does not make finding of responsible/not responsible; Can make credibility assessments by evaluation of evidence, though the decision-maker is not bound by assessment





The Initial Decision-Maker Phase

### **Hearings**

Title IX compliant hearings are not required in K-12 educational institutions for Title IX formal complaints.



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### **Written questions**



After the School has sent the investigative report to the parties and before reaching a determination regarding responsibility, the decision-maker must provide each party the opportunity to submit written, relevant questions that the party wants asked of another party or witness, provide each party with the answers, and provide for limited follow-up questions.



The Initial Decision-Maker Phase

# Determination of Responsibility

The decision–maker issues a written determination of responsibility that:

- 1. Identifies the allegations that potentially constitute sexual harassment as defined in the amendments;
- 2. Describes the School's procedural steps taken from the receipt of the complaint to the determination;
- 3. Includes findings of fact supporting the determination;

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- 4. Includes conclusions regarding application of the code of conduct to the facts;
- 5. Includes a statement of, and a rationale for, the result as to each allegation, including a determination of responsibility, any disciplinary sanctions imposed upon the respondent, and whether remedies to restore or preserve equal access to the School's education program or activity will be provided to the complainant; and
- 6. Includes procedures for appeals.



The Initial Decision-Maker Phase

### **Show Your Work**

#### The decision-maker has to:

- Make an independent decision.
- Address the things that come AFTER the investigation report
  - Written responses of the Parties come after the investigation report
  - Written questions come after the investigation report



#### **Decision-Maker!!**



#### "Inculpatory Evidence"

tends to prove the respondent is responsible for conduct alleged – can be as to some or all of the allegations

#### "Excuplatory Evidence"

tends to exonerate the respondent as to an allegation – can be as to some or all of the allegations

# "Fairly Summarizes the Relevant Evidence" - evidence is relevant if

- it has any tendency to make a fact more or less probable than it would be without the evidence; and
- the fact is of consequence in determining the action.
  - Does it matter or is it important with regard to the facts

### **The Appeal Decision-Maker Phase**

Both parties have the right to appeal

- 1) a determination of responsibility and
- 2) the School's dismissal of a formal complaint

for the following reasons:

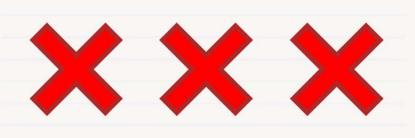
A procedural irregularity that outcome

New evidence that was not reasonably available at the time of the determination regarding responsibility and could affect the outcome

Conflict of interest or bias on the part of the Title IX Coordinator, investigator, or decisionmaker that affected the outcome



# Retaliation



Retaliation is prohibited against any

Person for the purpose of interfering

with Title IX rights or because the

person participated, or refused to

person participate, in any manner in a proceeding

under Title IX regulations.

complaints of retaliation may be reported and filed under the Title IX arievance process.



The School must keep confidential the identity of a person who complains of or reports sexual harassment, including parties and witnesses, except as permitted by law to carry out the purpose of the regulations with regard to conducting an investigation into the complaint.

### **Record Keeping**

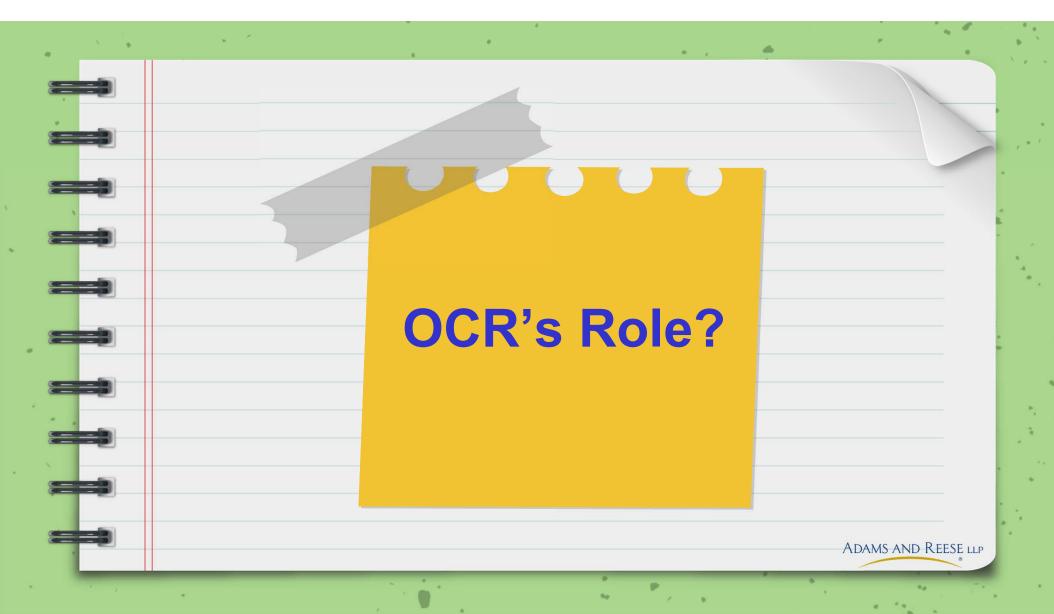
The School must keep records
related to reports of sexual
harassment for a minimum of seven
years, including investigation records,
disciplinary sanctions, remedies,
appeals and records of any action
taken, including supportive measures.

A. Records should reflect that the School's response was not deliberately indifferent and that measures were taken to restore or preserve equal access to the education program or activity.

B. If the School does not provide a complainant with supportive measures, the School must document the reasons why such a response was not clearly unreasonable in light of the known circumstances.

C. The School must also retain for seven years any materials used to train Title IX Coordinators, investigators, decision-makers and any employee designated to facilitate an informal process.

D. The School must post training materials on the School's website.





# Takeaway Message from Title IX Amendments

Complainants and respondents have different interests in the outcome of a sexual harassment complaint.

Complainants "have a right, and are entitled to expect, that they may attend [school] without fear of sexual assault or harassment" and to expect recipients to respond promptly to complaints.

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For respondents, a "finding of responsibility for a sexual offense can have a 'lasting impact' on a student's personal life, in addition to [the student's] 'educational and employment opportunities'[.]" Although these interests may differ, each represents high-stakes, potentially life-altering consequences deserving of an accurate outcome. Preamble p. 914.



# Thank You!





Lauren L. Tafaro

Direct: 504.585.0347 701 Poydras Street, Suite 4500 New Orleans, Louisiana 70139 Lauren.Tafaro@arlaw.com



Jennifer C. Bergeron

Direct: 504.585.0227 701 Poydras Street, Suite 4500 New Orleans, Louisiana 70139 Jennifer.Bergeron@arlaw.com

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